

AMENDED IN SENATE APRIL 19, 2005

AMENDED IN SENATE MARCH 31, 2005

SENATE BILL

No. 367

Introduced by Senator Speier

February 17, 2005

~~An act to amend Section 1368.02 of the Health and Safety Code,~~
~~and An act to amend Sections 540, 10123.147, 12921, 12921.1,~~
~~12921.15, 12921.3, and 12921.4 of the Insurance Code, relating to~~
health care coverage.

LEGISLATIVE COUNSEL'S DIGEST

SB 367, as amended, Speier. Health care complaint system.

Existing law, ~~the Knox-Keene Health Care Service Plan Act of 1975,~~ provides for the licensure and regulation of health care service plans by the Department of Managed Health Care (DMHC). Existing law ~~also provides for the licensure~~ *licensure* and regulation of health ~~insurance~~ *insurers* by the Department of Insurance *and requires the Insurance Commissioner to establish a program to investigate and respond to complaints concerning insurers. Under existing law, a health insurer is required to reimburse a provider's complete claim within a specified timeframe or to provide a notice to the provider explaining its reasons for denying or contesting the claim.*

This bill would ~~require the director of the DMHC to contract with the Insurance Commissioner for the DMHC to receive complaints regarding health insurers. The bill would specify that unresolved inquiries and complaints would be forwarded to the commissioner for processing and resolution and would require the commissioner before July 1, 2006, to establish a unit to resolve~~ *include within the complaint program, an Internet Web site dedicated exclusively to processing complaints relating to health insurers and providing information*

concerning the process for filing complaints and making inquiries concerning health insurers. The bill would require the commissioner to make a determination on a complaint within 30 days, except as specified. The bill would also require a health insurer to provide a copy of its notice denying or contesting a provider's claim to each insured who received services pursuant to that particular claim and to include a statement within that notice that the provider or insured may request review by the department of the insurer's action.

Vote: majority. Appropriation: no. Fiscal committee: yes.
State-mandated local program: no.

The people of the State of California do enact as follows:

1 SECTION 1. (a) The Legislature finds and declares the
2 following:
3 (1) Health care services must be available to Californians
4 without unnecessary administrative procedures, interruptions, or
5 delays.
6 (2) As of May 2002, the Department of Insurance estimated
7 that it regulated insurers covering 28.79 percent of the total
8 accident and health care market and that, with respect to those
9 commercial products that are comparable between the
10 Department of Insurance and the Department of Managed Health
11 Care regulated products, the Department of Insurance regulated
12 16.8 percent of the comprehensive commercial health insurance
13 provided to Californians.
14 (3) With two separate departments responsible for regulating
15 entities that provide health care coverage, patients and their
16 health care providers are often confused about the identity of the
17 ~~appropriate regulator and may be regularly referred between the~~
18 ~~departments~~ *appropriate regulator*. Further, *health care*
19 *providers for patients enrolled in insurance products regulated by*
20 *the Department of Insurance and their health care providers do*
21 ~~not have a dedicated unit within the Department of Insurance that~~
22 ~~has been designated to resolve health coverage complaints. are~~
23 *unable to complain to that department about their payment*
24 *disputes with health insurers subject to the department's*
25 *jurisdiction.*
26 (b) It is the intent of the Legislature to reduce confusion about
27 the identity of the appropriate regulator, to provide all patients

1 who have health care coverage and their health care providers
2 ~~with a single entity that is visible, easily accessible, and able to~~
3 ~~with an easy and effective mechanism within the Department of~~
4 ~~Insurance to effectively resolve complaints, and to assure the~~
5 public that the law is properly implemented.

6 SEC. 2. This act shall be known and may be cited as the
7 Patient and Provider Preferred Provider Organization Protection
8 Act.

9 ~~SEC. 3. Section 1368.02 of the Health and Safety Code is~~
10 ~~amended to read:~~

11 ~~1368.02. (a) The director shall establish and maintain a~~
12 ~~toll-free telephone number for the purpose of receiving and, if~~
13 ~~appropriate, resolving complaints regarding health care service~~
14 ~~plans regulated by the director. The director shall also contract~~
15 ~~with the Insurance Commissioner for the department to receive~~
16 ~~complaints regarding health insurers regulated by the~~
17 ~~commissioner. The director may respond to an initial inquiry~~
18 ~~concerning a health insurer, but shall forward all unresolved~~
19 ~~inquiries and complaints concerning a health insurer to the~~
20 ~~commissioner for processing and resolution. The purpose of the~~
21 ~~contract is to establish a single point where all persons who have~~
22 ~~health care coverage and their providers, can make health~~
23 ~~coverage complaints. Nothing in the contract shall be construed~~
24 ~~to provide the director with regulatory authority over health~~
25 ~~insurers.~~

26 ~~(b) Every health care service plan shall publish the~~
27 ~~department's toll-free telephone number, the department's TDD~~
28 ~~line for the hearing and speech impaired, the plan's telephone~~
29 ~~number, and the department's Internet address, on every plan~~
30 ~~contract, on every evidence of coverage, on copies of plan~~
31 ~~grievance procedures, on plan complaint forms, and on all~~
32 ~~written notices to enrollees required under the grievance process~~
33 ~~of the plan, including any written communications to an enrollee~~
34 ~~that offer the enrollee the opportunity to participate in the~~
35 ~~grievance process of the plan and on all written responses to~~
36 ~~grievances. The department's telephone number, the~~
37 ~~department's TDD line, the plan's telephone number, and the~~
38 ~~department's Internet address shall be displayed by the plan in~~
39 ~~each of these documents in 12-point boldface type in the~~
40 ~~following regular type statement:~~

~~“The California Department of Managed Health Care is responsible for regulating health care service plans. If you have a grievance against your health plan, you should first telephone your health plan at (insert health plan’s telephone number) and use your health plan’s grievance process before contacting the department. Utilizing this grievance procedure does not prohibit any potential legal rights or remedies that may be available to you. If you need help with a grievance involving an emergency, a grievance that has not been satisfactorily resolved by your health plan, or a grievance that has remained unresolved for more than 30 days, you may call the department for assistance. You may also be eligible for an Independent Medical Review (IMR). If you are eligible for IMR, the IMR process will provide an impartial review of medical decisions made by a health plan related to the medical necessity of a proposed service or treatment, coverage decisions for treatments that are experimental or investigational in nature and payment disputes for emergency or urgent medical services. The department also has a toll-free telephone number (1-888-HMO-2219) and a TDD line (1-877-688-9891) for the hearing and speech impaired. The department’s Internet Web site <http://www.hmohelp.ca.gov> has complaint forms, IMR application forms and instructions online.”~~

~~(e) (1) There is within the department an Office of Patient Advocate, which shall be known and may be cited as the Gallegos-Rosenthal Patient Advocate Program, to represent the interests of enrollees served by health care service plans regulated by the department. The goal of the office shall be to help enrollees secure health care services to which they are entitled under the laws administered by the department.~~

~~(2) The office shall be headed by a patient advocate recommended to the Governor by the Secretary of the Business, Transportation and Housing Agency. The patient advocate shall be appointed by and serve at the pleasure of the Governor.~~

~~(3) The duties of the office shall be determined by the secretary, in consultation with the director, and shall include, but not be limited to:~~

~~(A) Developing educational and informational guides for consumers describing enrollee rights and responsibilities, and informing enrollees on effective ways to exercise their rights to secure health care services. The guides shall be easy to read and~~

1 understand, available in English and other languages, and shall
2 be made available to the public by the department, including
3 access on the department's Internet Web site and through public
4 outreach and educational programs.

5 (B) ~~Compiling an annual publication, to be made available on~~
6 ~~the department's Internet Web site, of a quality of care report~~
7 ~~card, including, but not limited to, health care service plans.~~

8 (C) ~~Rendering advice and assistance to enrollees regarding~~
9 ~~procedures, rights, and responsibilities related to the use of health~~
10 ~~care service plan grievance systems, the department's system for~~
11 ~~reviewing unresolved grievances, and the independent review~~
12 ~~process.~~

13 (D) ~~Making referrals within the department regarding studies,~~
14 ~~investigations, audits, or enforcement that may be appropriate to~~
15 ~~protect the interests of enrollees.~~

16 (E) ~~Coordinating and working with other government and~~
17 ~~nongovernment patient assistance programs and health care~~
18 ~~ombudsperson programs.~~

19 (4) ~~The director, in consultation with the patient advocate,~~
20 ~~shall provide for the assignment of personnel to the office. The~~
21 ~~department may employ or contract with experts when necessary~~
22 ~~to carry out functions of the office. The annual budget for the~~
23 ~~office shall be separately identified in the annual budget request~~
24 ~~of the department.~~

25 (5) ~~The office shall have access to department records~~
26 ~~including, but not limited to, information related to health care~~
27 ~~service plan audits, surveys, and enrollee grievances. The~~
28 ~~department shall assist the office in compelling the production~~
29 ~~and disclosure of any information the office deems necessary to~~
30 ~~perform its duties, from entities regulated by the department, if~~
31 ~~the information is determined by the department's legal counsel~~
32 ~~to be subject, under existing law, to production or disclosure to~~
33 ~~the department.~~

34 (6) ~~The patient advocate shall annually issue a public report~~
35 ~~on the activities of the office, and shall appear before the~~
36 ~~appropriate policy and fiscal committees of the Senate and~~
37 ~~Assembly, if requested, to report and make recommendations on~~
38 ~~the activities of the office.~~

39 SEC. 4. ~~Section 510 of the Insurance Code is amended to~~
40 ~~read:~~

1 ~~510. Whenever a policy of insurance specified in Section 660~~
2 ~~or 675, a policy of life insurance as defined in Section 101, a~~
3 ~~policy of disability insurance as defined in Section 106, a policy~~
4 ~~of health insurance as defined in Section 106, or a certificate of~~
5 ~~coverage as defined in Section 10270.6, is first issued to or~~
6 ~~delivered to a new insured or a new policyholder in this state, the~~
7 ~~insurer shall include a written disclosure containing the name,~~
8 ~~address, and toll-free telephone number of the unit within the~~
9 ~~Department of Insurance that deals with consumer affairs. The~~
10 ~~telephone number shall be the same as that provided to~~
11 ~~consumers under Section 12921.1. The certificate of coverage for~~
12 ~~a policy of health insurance shall also include in the disclosure~~
13 ~~the name, address, toll-free telephone number, and Internet Web~~
14 ~~site of the health care coverage complaint center established~~
15 ~~pursuant to subdivision (a) of Section 1368.02 of the Health and~~
16 ~~Safety Code. The disclosure shall be printed in large, boldface~~
17 ~~type.~~

18 ~~The disclosure shall contain, at the discretion of the insurer,~~
19 ~~either the address and telephone number of the insurer or the~~
20 ~~address and telephone number of the agent or broker of record, or~~
21 ~~both of those addresses and telephone numbers. The disclosure~~
22 ~~shall also contain a statement that the Department of Insurance~~
23 ~~should be contacted only after discussions with the insurer, or its~~
24 ~~agent or other representative, or both, have failed to produce a~~
25 ~~satisfactory resolution to the problem. If the policy or certificate~~
26 ~~was issued or delivered by an agent or broker, the disclosure~~
27 ~~shall specifically advise the insured to contact his or her agent or~~
28 ~~broker for assistance.~~

29 ~~SEC. 3. Section 10123.147 of the Insurance Code is amended~~
30 ~~to read:~~

31 ~~10123.147. (a) Every insurer issuing group or individual~~
32 ~~policies of disability health insurance that covers hospital,~~
33 ~~medical, or surgical expenses, including those telemedicine~~
34 ~~services covered by the insurer as defined in subdivision (a) of~~
35 ~~Section 2290.5 of the Business and Professions Code, shall~~
36 ~~reimburse each complete claim, or portion thereof, whether in~~
37 ~~state or out of state, as soon as practical, but no later than 30~~
38 ~~working days after receipt of the complete claim by the insurer.~~
39 ~~However, an insurer may contest or deny a claim, or portion~~
40 ~~thereof, by notifying the claimant, in writing, that the claim is~~

1 contested or denied, within 30 working days after receipt of the
2 complete claim by the insurer. The notice that a claim, or portion
3 thereof, is contested shall identify the portion of the claim that is
4 contested, by revenue code, and the specific information needed
5 from the provider to reconsider the claim. The notice that a
6 claim, or portion thereof, is denied shall identify the portion of
7 the claim that is denied, by revenue code, and the specific
8 reasons for the denial, *including the factual and legal basis for*
9 *each reason. The insurer shall provide a copy of the notice*
10 *required by this subdivision to each insured who received*
11 *services pursuant to the claim that was contested or denied. The*
12 *notice required by this subdivision shall include a statement*
13 *advising the provider and the insured that either may seek review*
14 *by the department of a claim that was improperly contested or*
15 *denied by the insurer and the address, Internet Web site address,*
16 *and telephone number of the unit within the department that*
17 *performs this review function. An insurer may delay payment of*
18 *an uncontested portion of a complete claim for reconsideration of*
19 *a contested portion of that claim so long as the insurer pays those*
20 *charges specified in subdivision (b).*

21 (b) If a complete claim, or portion thereof, that is neither
22 contested nor denied, is not reimbursed by delivery to the
23 claimant's address of record within the 30 working days after
24 receipt, the insurer shall pay the greater of fifteen dollars (\$15)
25 per year or interest at the rate of 10 percent per annum beginning
26 with the first calendar day after the 30-working-day period. An
27 insurer shall automatically include the fifteen dollars (\$15) per
28 year or interest due in the payment made to the claimant, without
29 requiring a request therefor.

30 (c) For the purposes of this section, a claim, or portion thereof,
31 is reasonably contested if the insurer has not received the
32 completed claim. A paper claim from an institutional provider
33 shall be deemed complete upon submission of a legible
34 emergency department report and a completed UB 92 or other
35 format adopted by the National Uniform Billing Committee, and
36 reasonable relevant information requested by the insurer within
37 30 working days of receipt of the claim. An electronic claim
38 from an institutional provider shall be deemed complete upon
39 submission of an electronic equivalent to the UB 92 or other
40 format adopted by the National Uniform Billing Committee, and

1 reasonable relevant information requested by the insurer within
2 30 working days of receipt of the claim. However, if the insurer
3 requests a copy of the emergency department report within the 30
4 working days after receipt of the electronic claim from the
5 institutional provider, the insurer may also request additional
6 reasonable relevant information within 30 working days of
7 receipt of the emergency department report, at which time the
8 claim shall be deemed complete. A claim from a professional
9 provider shall be deemed complete upon submission of a
10 completed HCFA 1500 or its electronic equivalent or other
11 format adopted by the National Uniform Billing Committee, and
12 reasonable relevant information requested by the insurer within
13 30 working days of receipt of the claim. The provider shall
14 provide the insurer reasonable relevant information within 15
15 working days of receipt of a written request that is clear and
16 specific regarding the information sought. If, as a result of
17 reviewing the reasonable relevant information, the insurer
18 requires further information, the insurer shall have an additional
19 15 working days after receipt of the reasonable relevant
20 information to request the further information, notwithstanding
21 any time limit to the contrary in this section, at which time the
22 claim shall be deemed complete.

23 (d) This section shall not apply to claims about which there is
24 evidence of fraud and misrepresentation, to eligibility
25 determinations, or in instances where the plan has not been
26 granted reasonable access to information under the provider's
27 control. An insurer shall specify, in a written notice to the
28 provider within 30 working days of receipt of the claim, which, if
29 any, of these exceptions applies to a claim.

30 (e) If a claim or portion thereof is contested on the basis that
31 the insurer has not received information reasonably necessary to
32 determine payer liability for the claim or portion thereof, then the
33 insurer shall have 30 working days after receipt of this additional
34 information to complete reconsideration of the claim. If a claim,
35 or portion thereof, undergoing reconsideration is not reimbursed
36 by delivery to the claimant's address of record within the 30
37 working days after receipt of the additional information, the
38 insurer shall pay the greater of fifteen dollars (\$15) per year or
39 interest at the rate of 10 percent per annum beginning with the
40 first calendar day after the 30-working-day period. An insurer

1 shall automatically include the fifteen dollars (\$15) per year or
2 interest due in the payment made to the claimant, without
3 requiring a request therefor.

4 (f) An insurer shall not delay payment on a claim from a
5 physician or other provider to await the submission of a claim
6 from a hospital or other provider, without citing specific rationale
7 as to why the delay was necessary and providing a monthly
8 update regarding the status of the claim and the insurer's actions
9 to resolve the claim, to the provider that submitted the claim.

10 (g) An insurer shall not request or require that a provider
11 waive its rights pursuant to this section.

12 (h) This section shall apply only to claims for services
13 rendered to a patient who was provided emergency services and
14 care as defined in Section 1317.1 of the Health and Safety Code
15 in the United States on or after September 1, 1999.

16 (i) This section shall not be construed to affect the rights or
17 obligations of any person pursuant to Section 10123.13.

18 (j) This section shall not be construed to affect a written
19 agreement, if any, of a provider to submit bills within a specified
20 time period.

21 ~~SEC. 5.~~

22 *SEC. 4.* Section 12921 of the Insurance Code is amended to
23 read:

24 12921. (a) The commissioner shall perform all duties
25 imposed upon him or her by the provisions of this code and other
26 laws regulating the business of insurance in this state, and shall
27 enforce the execution of those provisions and laws.

28 (b) In an administrative action to enforce the provisions of this
29 code and other laws regulating the business of insurance in this
30 state, any settlement is subject to all of the following:

31 (1) The commissioner may delegate the power to negotiate the
32 terms and conditions of a settlement but the commissioner may
33 not delegate the power to approve the settlement.

34 (2) Unless specifically provided for in a provision of this code,
35 the commissioner may not agree to any of the following:

36 (A) That the respondent contribute, deposit, or transfer any
37 moneys or other resources to a nonprofit entity.

38 (B) That a respondent contribute, deposit, or transfer any fine,
39 penalty, assessment, cost, or fee except to the commissioner for
40 deposit in the appropriate state fund pursuant to Section 12975.7.

1 (C) That the commissioner may or shall direct the transfer,
2 distribution, or payment to another person or entity of any fine,
3 penalty, assessment, cost, or fee.

4 (D) The use of the commissioner's name, likeness, or voice in
5 any printed material or audio or visual medium, either for general
6 distribution or for distribution to specific recipients.

7 (3) The commissioner may only agree to payment to those
8 persons or entities, including a provider authorized to receive
9 reimbursement directly from the insurer pursuant to Section
10 10133, to whom payment may be due because of the
11 respondent's violation of a provision of this code or other law
12 regulating the business of insurance in this state.

13 (4) A settlement may only include the sanctions provided by
14 this code or other laws regulating the business of insurance in
15 this state, except that the settlement may include attorney's fees,
16 costs of the department in bringing the enforcement action, and
17 future costs of the department to ensure compliance with the
18 settlement agreement.

19 ~~SEC. 6.~~

20 *SEC. 5.* Section 12921.1 of the Insurance Code is amended to
21 read:

22 12921.1. (a) The commissioner shall establish a program to
23 investigate complaints and respond to inquiries received pursuant
24 to Section 12921.3, to comply with Section 12921.4, and, when
25 warranted, to bring enforcement actions against insurers. The
26 program shall include, but not be limited to, the following:

27 ~~(1) Contracting with the Department of Managed Health Care~~
28 ~~to authorize that department to receive complaints and inquiries~~
29 ~~regarding health insurers regulated by the commissioner, as~~
30 ~~described in subdivision (a) of Section 1368.02 of the Health and~~
31 ~~Safety Code.~~

32 ~~(2)~~

33 ~~(1)~~ Toll-free telephone numbers published in telephone books
34 throughout the state *and on the commissioner's Internet Web site*,
35 dedicated to the handling of complaints and inquiries, ~~including~~
36 ~~those received by the complaint center established pursuant to~~
37 ~~subdivision (a) of Section 1368.02 of the Health and Safety~~
38 ~~Code.~~

39 ~~(3)~~ *inquiries.*

1 (2) Public service announcements to inform consumers *and*
2 *their health care providers* of the toll-free telephone number *and*
3 *the Internet Web site* and how to register a complaint or make an
4 inquiry to the department.

5 ~~(4)~~

6 (3) A simple, standardized complaint form designed to assure
7 that complaints will be properly registered and tracked.

8 ~~(5)~~

9 (4) Retention of records on complaints for at least three years
10 after the complaint has been closed.

11 ~~(6) A separate unit~~

12 (5) *An Internet Web site address* dedicated exclusively to
13 processing complaints and inquiries *from insureds and their*
14 *health care providers* relating to health insurance. The ~~unit~~
15 *Internet Web site* shall provide insureds and their health care
16 providers with ~~an easy and efficient method to resolve~~
17 ~~complaints and inquiries~~ *information concerning filing a*
18 *complaint and making an inquiry concerning a health insurer*
19 and, at a minimum, shall ~~comply with~~ *provide* the following
20 requirements:

21 ~~(A) Conspicuously place information on its Internet Web site~~
22 ~~about the unit, including its toll-free telephone number and~~
23 ~~e-mail address, and that identifies all insurers licensed by the~~
24 ~~department that offer health insurance.~~

25 ~~(B) Develop educational information:~~

26 ~~(A) The department's toll-free telephone number.~~

27 ~~(B) A list of all insurers licensed by the department that offer~~
28 ~~health insurance.~~

29 ~~(C) Educational and informational guides for insureds and~~
30 ~~health care providers describing their rights under this article.~~
31 The guides shall be easy to read and understand and shall be
32 made available to the public, including access on the
33 department's Internet Web site.

34 ~~(C) Provide a~~

35 ~~(D) A separate, standardized complaint form for insureds and~~
36 ~~health care providers to file a complaint.~~

37 ~~(7)~~

38 (6) Guidelines to disseminate complaint and enforcement
39 information on individual insurers to the public, that shall
40 include, but not be limited to, the following:

1 (A) License status.

2 (B) Number and type of complaints closed within the last full
3 calendar year, with analogous statistics from the prior two years
4 for comparison. The proportion of those complaints determined
5 by the department to require that corrective action be taken
6 against the insurer, or leading to insurer compromise, or other
7 remedy for the complainant, as compared to those that are found
8 to be without merit. This information shall be disseminated in a
9 fashion that will facilitate identification of meritless complaints
10 and discourage their consideration by consumers and others
11 interested in the records of insurers.

12 (C) Number and type of violations found, by reference to the
13 line of insurance and the law violated.

14 (D) Number and type of enforcement actions taken.

15 (E) Ratio of complaints received to total policies in force, or
16 premium dollars paid in a given line, or both. Private passenger
17 automobile insurance ratios shall be calculated as the number of
18 complaints received to total car years earned in the period
19 studied.

20 (F) Any other information the department deems is appropriate
21 public information regarding the complaint record of the insurer
22 that will assist the public in selecting an insurer. However,
23 nothing in this section shall be construed to permit disclosure of
24 information or documents in the possession of the department to
25 the extent that the information and those documents are protected
26 from disclosure under any other provision of law.

27 ~~(8)~~

28 (7) Procedures and average processing times for each step of
29 complaint mediation, investigation, and enforcement. These
30 procedures shall be consistent with those in Article 6.5
31 (commencing with Section 790) of Chapter 1 of Part 2 of
32 Division 1 for complaints within the purview of that article,
33 consistent with those in Article 7 (commencing with Section
34 1858) of Chapter 9 of Part 2 of Division 1 for complaints within
35 the purview of that article, and consistent with any other
36 provisions of law requiring certain procedures to be followed by
37 the department in investigating or prosecuting complaints against
38 insurers.

39 ~~(9)~~

1 (8) A list of criteria to determine which violations should be
2 pursued through enforcement action, and enforcement guidelines
3 that set forth appropriate penalties for violations based on the
4 nature, severity, and frequency of the violations.

5 ~~(10)~~

6 (9) Referral of complaints not within the department's
7 jurisdiction to appropriate public and private agencies.

8 ~~(11)~~

9 (10) Complaint handling goals that can be tested against
10 surveys carried out pursuant to subdivision (a) of Section
11 12921.4.

12 ~~(12)~~

13 (11) Inclusion in its annual report to the Governor, required by
14 Section 12922, detailed information regarding the program
15 required by this section, that shall include, but not be limited to:
16 a description of the operation of the complaint handling process,
17 listing civil, criminal, and administrative actions taken pursuant
18 to complaints received; the percentage of the department's
19 personnel years devoted to the handling and resolution of
20 complaints; and suggestions for legislation to improve the
21 complaint handling apparatus and to increase the amount of
22 enforcement action undertaken by the department pursuant to
23 complaints if further enforcement is deemed necessary to insure
24 proper compliance by insurers with the law.

25 (b) The commissioner shall promulgate a regulation that sets
26 forth the criteria that the department shall apply to determine if a
27 complaint is deemed to be justified prior to the public release of
28 a complaint against a specifically named insurer.

29 (c) The commissioner shall provide to the insurer a description
30 of any complaint against the insurer that the commissioner has
31 received and has deemed to be justified at least 30 days prior to
32 public release of a report summarizing the information required
33 by this section. This description shall include all of the following:

34 (1) The name of the complainant.

35 (2) The date the complaint was filed.

36 (3) A succinct description of the facts of the complaint.

37 (4) A statement of the department's rationale for determining
38 that the complaint was justified that applies the department's
39 criteria to the facts of the complaint.

(d) An insurer shall provide to the department the name, mailing address, telephone number, and facsimile number of a person whom the insurer designates as the recipient of all notices, correspondence, and other contacts from the department concerning complaints described in this section. The insurer may change the designation at any time by providing written notice to the Consumer Services Division of the department.

(e) For the purposes of this section, notices, correspondence, and other contacts with the designated person shall be deemed contact with the insurer.

(f) The commissioner shall complete the requirements imposed by the amendments to subdivision (a) made by Senate Bill No. 367 of the 2005-06 Regular Session before July 1, 2006. ~~Nothing in this section shall be construed to provide the Department of Managed Health Care with regulatory authority over health insurers.~~

~~SEC. 7.~~

SEC. 6. Section 12921.15 of the Insurance Code is amended to read:

12921.15. On an annual basis, the commissioner shall prepare a written report, to be made available by the department to interested individuals upon written request, that details complaint and enforcement information on individual insurers in accordance with guidelines established under ~~paragraphs (6) and (7)~~ *paragraph (6)* of subdivision (a) of Section 12921.1. The report shall be made available by mail through the department's consumer toll-free telephone number and through the department's Internet Web site and transmitted via electronic mail if the individual has the ability to obtain the report in this manner. No complaint information shall be included in the report required by this section that has not been provided to the insurer in accordance with subdivision (c) of Section 12921.1.

~~SEC. 8.~~

SEC. 7. Section 12921.3 of the Insurance Code is amended to read:

12921.3. (a) The commissioner, in person or through employees of the department, shall receive complaints and inquiries, investigate complaints, prosecute insurers when appropriate and according to guidelines determined pursuant to Section 12921.1, and respond to complaints and inquiries by

1 members of the public concerning the handling of insurance
2 claims, including, but not limited to, violations of Article 10
3 (commencing with Section 1861) of Chapter 9 of Part 2 of
4 Division 1, by insurers, or alleged misconduct by insurers or
5 production agencies.

6 (b) The commissioner shall not decline to investigate
7 ~~complaints or to take enforcement action as a result of a~~
8 ~~complaint~~ *complaints* for any of the following reasons:

9 (1) The insured is represented by an attorney in a dispute with
10 an insurer, or is in mediation or arbitration.

11 (2) The insured has a civil action against an insurer.

12 (3) The complaint is from an attorney, if the complaint is
13 based upon evidence or reasonable beliefs about violations of law
14 known to an attorney because of a civil action.

15 ~~(4) The complaint is based on a single violation of law and not~~
16 ~~on a pattern of unlawful conduct.~~

17 (c) The commissioner may defer the investigation until the
18 finality of a dispute, mediation, arbitration, or civil action
19 involving the claim is known.

20 (d) The commissioner, as he or she deems appropriate, and
21 pursuant to Section 12921.1, shall provide for the education of,
22 and dissemination of information to, members of the general
23 public or licensees of the department concerning insurance
24 matters.

25 *(e) The commissioner may take enforcement action based on a*
26 *single violation of law.*

27 ~~SEC. 9.~~

28 *SEC. 8.* Section 12921.4 of the Insurance Code is amended to
29 read:

30 12921.4. (a) (1) The commissioner shall, upon receipt of a
31 written complaint with respect to the handling of an insurance
32 claim or other obligation under a policy by an insurer or
33 production agency, or alleged misconduct by an insurer or
34 production agency, notify the complainant of the receipt of the
35 complaint within 10 working days of receipt. ~~Thereafter~~ *If the*
36 *complaint involves a policy of health insurance*, the
37 commissioner shall make a determination on the complaint
38 within ~~60~~ 30 days of the date of its receipt. ~~This timeframe may~~
39 ~~be extended by the commissioner by detailing in writing to the~~
40 ~~complainant, the facts showing good cause for extending the~~

~~timeframe within which to decide the complaint, unless the commissioner, in his or her discretion, determines that additional time is reasonably necessary to fully and fairly evaluate the complaint.~~

(2) ~~The~~ *With respect to all complaints, the commissioner shall notify the complainant of the final action taken on his or her complaint within 30 days of the final action. If a complaint involves health insurance, the notification shall include a summary of the commissioner's findings and the reasons for the commissioner's determination that the health insurer complied or failed to comply with the applicable laws, regulations, or orders of the commissioner.* The department shall include, with each notification of final action, or, at a minimum, with a number of randomly selected notifications of final action sufficient to assure the validity of results, a complaint handling evaluation form. This form shall clearly and concisely seek an evaluation of the department's performance in handling the complainant's grievance. The areas of evaluation shall include, but not be limited to, the following:

~~(1)~~

(A) Whether the complaint was handled in a fair and reasonable manner and evaluated thoroughly and without bias.

~~(2)~~

(B) The time required for resolution of the complaint.

~~(3)~~

(C) Whether the complaint was referred and, if so, whether it was referred within a satisfactory time.

~~(4)~~

(D) Whether the staff involved in handling the complaint demonstrated an adequate knowledge of the issues involved in the complaint.

~~(5)~~

(E) Whether the complainant was satisfied with the result of the department's intervention.

~~(6)~~

(F) Whether the complainant would recommend the department's complaint handling services to others.

(b) The commissioner shall, if deemed appropriate, notify insurers or production agencies against whom the complaint is made of the nature of the complaint, may request appropriate

1 relief for the complainant, and may meet and confer with the
2 complainant and the insurer in order to mediate the complaint.
3 This section shall not be construed to give the commissioner
4 power to adjudicate claims.

5 (c) The commissioner shall ascertain patterns of complaints by
6 insurer, geographic area, insurance line, type of violation, and
7 any other valid basis the commissioner may deem appropriate for
8 further investigation, and periodically evaluate the complaint
9 patterns to determine additional audit, investigative, or
10 enforcement actions which may be taken by the commissioner,
11 and report on all actions taken with respect to those patterns of
12 complaints in his or her annual report to the Governor pursuant to
13 Section 12922, and to the public. For the purposes of this
14 subdivision, complaints mean those written complaints received
15 by the commissioner under subdivision (a), and written
16 complaints received by the commissioner from any other sources,
17 alleging misconduct or unlawful acts by insurers or production
18 agencies.